From Financial Supervision to Morality Construction: Political Narratives of the Social Credit System Policy Process*

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Abstract

Materials China's Social Credit System is usually presented as an ambitious governance tool, with dual aims of economic regulation and "trustworthiness construction." However, this representation of the system relies on policy narratives that have yet to be studied. This research sheds light on their role during the early elaboration process of the social credit system. Drawing on an uncharted collection of academic texts, political speeches, and policy documents, this article shows that academics and policymakers drew on three distinct narratives, each bolstering one broad domain of the system. In the 1990s, the first two narratives focused on financial supervision and economic fraud, leading to early policy experimentation such as credit investigation and early credit archives. Starting in 2001, however, policy advocates anchored the social credit system to Jiang Zemin's concept of "combining rule by law and virtue". This successful alignment introduced a broader notion of trustworthiness to the system, not only rendering social credit policy more salient to a greater number of people but also framing the system as a part of the response to the growing "morality crisis," an omnipresent concern of the late 1990s and early 2000s.

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